
Small Innovative Business Development Experience

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Abstract:

The main aim of this article is to study and analyze the establishment of micro, small and medium-sized businesses, including innovative enterprises, in selected developed countries, their development dynamics, as well as tools ensuring government regulation for their effective functioning.

The study aims to identify the impact of the operating efficiency of these businesses on the economies of developed countries, which is estimated by their share in the net gross product, as well as the legislative support for their activities. The most significant share is observed in the net gross product of small countries, such as Estonia, Greece, Malta, Latvia, and Lithuania (about 70 %).

In Russia, the right to establish small innovative enterprises, whose activities consist in the practical application (implementation) of the results of intellectual activity, was granted to budget-funded scientific and educational institutions, scientific and educational institutions of the state academies of sciences.

The article provides quantitative statistics of the accounting of small innovative enterprises operating in the scientific and educational sector of Russia's economy and the economic indicators of their activities, obtained based on monitoring results.

Keywords: *Innovative enterprises, small medium-sized business, innovation legislation, scientific and technical developments, commercialization, technology transfer, start-ups, research and development (R&D).*

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1. Introduction

Small innovative businesses play an important role in the economy of developed countries and are an essential element of the innovation process. Small enterprises are the most flexible, dynamic, and widespread form of enterprises. Despite the differences in the degree of development and performance of small innovative businesses in different countries, in general, they demonstrate a steady growth trend in the world. Small innovative businesses are the driver of scientific and technological developments, refinement and implementation of inventions in production, various promising innovations.

The objectives of our research include studying the experience of establishing small innovative enterprises in developed countries, reviewing the dynamics of their development for the purpose of their possible use in the innovation activity of the Russian Federation.

2. Methodology

An analysis of the experience in the establishment and operation of small and medium-sized enterprises in the EU and the US, as set out in the article, was based on international standards and tools for statistical observation, primarily Eurostat's classification, which uses a modern approach to innovations based on market research, market needs, and predictive research, conducted as part of the foresight. Criteria for small and medium-sized businesses in Russia are set by Federal Law No. 209-FZ (2007).

3. Results

In the international economic literature, the term “innovation” means the end result of innovative activity in the form of new or improved products or technologies put on the market.

In foreign practice, there is no concept of a small innovative enterprise (SIE). Such organizations have several different names: an innovative small or medium-sized enterprise (innovative SME), a high-technology firm, a new technology-based firm (NTBF), a knowledge-based firm, “an explorant firm, i.e. an innovative company that deliberately takes significant risks, and its profits from the sale of new goods and technologies depend on the talent of the intellectuals working in the firm as well as their extraordinary fruitful ideas and proposals,” etc. (Alexandrin, 2010; Asaul *et al.*, 2008; Brink, 2017).

In foreign countries, small innovative businesses at universities began to develop in the 1960s. They have become the most widespread in such countries as Germany, Sweden, and the USA.

In Germany, small business support centers operate at universities. The largest research organizations among them are: The Max Planck Society, Fraunhofer Society, Leibniz Association and Helmholtz Association, which have corresponding departments providing support to scientists and contribute to the implementation of scientific results at universities and research institutions. They render consulting services on the establishment of innovative enterprises, including business plan development, investments, and subsequent innovation implementation (Smagulova *et al.*, 2014).

The main activities of small innovative businesses at universities are: information and communication technology, optical and laser technology, materials science and engineering, biotechnology, medical equipment, energy saving technology, and environment protection. Small innovative businesses at German universities can receive support from HTGF (High-Tech Grundfonds), created by the Federal Ministry of Economics and Technology of Germany in conjunction with the KfW banking group and operating in the field of high technology. The fund invests in new promising companies, providing a share capital up to 1 million euros.

In Sweden, a fairly effective model has been created. It combines the operational autonomy of universities in commercializing the innovations they have developed and tools that enable both the state and the society to benefit from the results of scientific activity. The mechanisms of cooperation between higher education institutions and private businesses are very diverse: these can be units at universities, engaged in commercializing innovations; consulting companies that help innovative firms to establish contacts with other innovation process actors; or units that provide assistance in economic and legal matters (Popova, 2013). The Government of Sweden has established 14 holding companies at universities. Centers for expert evaluation operate as a link between businesses, the government, and universities. The main task of the Center for Expert Evaluation is to contribute to problem-oriented interdisciplinary research, as well as to the transformation of new knowledge and competences into new products, processes, and services. Also, there are transfer-technology centers at universities, whose main task is to assist in the development of business plans, evaluate innovative projects, provide advisors at the early stage of small innovative enterprises' operation.

In the United States, large national laboratories have been established at the leading universities, and there are a number of small and medium-sized businesses operating around them. Most long-term innovative research is performed at universities. Universities provide private laboratories and industrial enterprises with innovative projects (Glushko *et al.*, 2014). In the United States, a significant number of scientific discoveries and inventions were made at small innovative enterprises operating at universities. Also, the authors of scientific discoveries establish small innovative enterprises by themselves.

The concept of structures promoting university entrepreneurship, which is mentioned in foreign publications, is of great interest. The definition of a small innovative enterprise (hereinafter, SIE) as a new company established with the purpose of using the results of university research and technological ideas of university staff and students is very close to the Russian concept (Rappert *et al.*, 1999).

A narrower definition is connected with the definition of SIE as a new company, the purpose of which is to promote certain intellectual property assets created at the university (Shane, 2004). Such companies are allowed to use both the licensed intellectual property created at the university and the intellectual property that was not formally licensed by the institution that created it. Such an approach makes it difficult to estimate the number of university SIEs and their role in the economy, blurring the difference between innovative university entrepreneurship and entrepreneurship in general. In addition, those include the “gray market of university entrepreneurship” when the founders of new companies use technology, the inventors of which did not inform their university managers about such technology. In our understanding, this is a kind of “shadow market” of entrepreneurship, which makes it difficult to estimate the number of such SIEs.

In foreign statistics, the enterprises, similar to SIE in the Russian Federation, are accounted by medium-sized and small enterprises (SMEs), including microbusinesses, whose activities are an important part of the national economies of the world. It is impossible to provide a direct comparison of Russian SMEs and those in the United States and the EU countries because of the differences in the criteria for inclusion of enterprises into the categories of medium-sized, small and microbusinesses. In Russia, the categories of enterprises are determined based on two criteria (the number of employees and revenues), while the EU uses three criteria (the number of employees, turnover, and overall balance), and the USA use two criteria (the number of personnel, differentiated by 1160 subsectors, and the revenue). Table 1 provides the criteria for determining the category of an enterprise in the EU and Russia (Criteria for medium, small and micro-sized enterprises, N./d; Federal Law No. 209-FZ, 2007; Kunday and Pişkinsüt Şengüler, 2015).

Table 1. Criteria for enterprise categories in the EU and Russia

| Criterion | Medium-sized businesses | Small businesses | Microbusinesses |
|---------------------|--------------------------------------|---------------------------------------|--------------------------------------|
| Number of personnel | | | |
| EU | <250 | <50 | <10 |
| Russia | 101–250 | 16–100 | 1-15 |
| Turnover | | | |
| EU | ≤€50 million | ≤€10 million | ≤€2 million |
| Russia | €28.4 million* (2 billion rubles) | €11.3 million (800 million rubles) | €1.7 million (120 million rubles) |
| Overall balance | | | |
| EU | ≤€43 million | ≤€10 million | ≤€2 million |
| Russia | – | – | – |

*At the ruble/euro rate of the CBR on 06.02.2018 (70.77 rubles/1 euro)

Sources: Criteria for medium, small and micro-sized enterprises. [Electronic resource] / URL: <http://ec.europa.eu/eurostat/statistics-explained/index.php/>; Criteria for small and medium-sized businesses, established by Federal Law of July 24, 2007, No. 209-FZ. [Electronic resource] / URL: <http://mvf.klerk.ru/spr/spr109.htm>.

In the EU countries, the share of SMEs in the total number of enterprises in general reached 92.1 % (Federation of Small Businesses; Global Information and Analytical Center). A significant share of SMEs in the EU are microbusinesses. Table 2 provides data on the activities of SMEs in Germany in 2012.

Table 2. Performance of independent SMEs in Germany in 2012

| Enterprise categories | Enterprises (ea.) | | Number of personnel (people) | | Net gross product (€ million) | |
|-------------------------|-------------------|-------------|------------------------------|-------------|-------------------------------|-------------|
| | Total | % | Total | % | Total | % |
| Microbusinesses | 1732568 | 79.3 | 2222556 | 18.8 | 172249 | 22.4 |
| Small businesses | 269061 | 12.3 | 3652745 | 30.9 | 176222 | 22.9 |
| Medium-sized businesses | 26865 | 1.2 | 1922349 | 16.3 | 92283 | 12.0 |
| ALL SMEs | 2028493 | 92.9 | 7797650 | 65.9 | 440753 | 57.2 |

Source: [Electronic resource] / URL: http://ec.europa.eu/eurostat/statistics-explained/images/1/1a/Number_of_enterprises%2C_value_added_and_persons_employed_%28FTE%29_broken_down_by_type_of_SME%2C_2012.png.

In 2016, SME employment in the EU (28 countries) increased by 1.6 % (in 2015 by 1.5 %). The added value of SMEs in the EU (28 countries) increased by 1.4 % in 2016 (by 5.8 % in 2015). This growth rate slowdown is due to a significant weakening of the euro against the pound sterling in 2015 and 2016 (SME Performance Review, N./d.). The high share of SMEs in the total number of enterprises and the number of employed personnel in the EU countries according to Eurostat reflects their great importance for this region (Table 3) (Number of enterprises, persons employed and gross value added (GVA) and the share of SMEs, 2012).

Table 3. Number of SIEs and employed people in 28 EU countries as of 2012

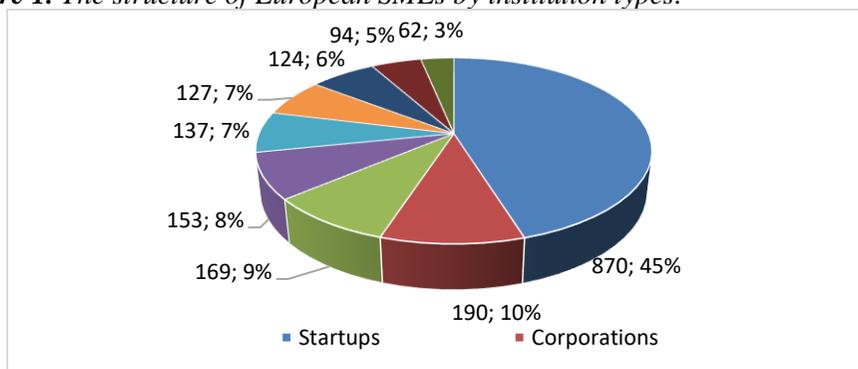
| Country | Enterprises | | Number of employed | |
|-------------------------------------|-----------------|-------------|--------------------|-------------|
| | Total (ea.) | % of SMEs | Total (people) | % of SMEs |
| European Union, 28 countries | 22478887 | 99.8 | 134180742 | 67.0 |
| Belgium | 566006 | 99.8 | 2718355 | 70.1 |
| Bulgaria | 312608 | 99.8 | 1872997 | 75.5 |
| Czech Republic | 1007441 | 99.9 | 3521520 | 69.8 |
| Denmark | 213358 | 99.7 | 1602105 | 65.0 |
| Germany | 2189737 | 99.5 | 26401395 | 62.5 |
| Estonia | 58408 | 99.7 | 393545 | 78.1 |
| Greece | 726581 | 99.9 | 2198986 | 86.5 |
| Spain | 2385077 | 99.9 | 10923323 | 73.9 |

| | | | | |
|----------------|---------|------|----------|------|
| France | 2882419 | NA | 15495621 | NA |
| Croatia | 148573 | 99.7 | 1002905 | 68.3 |
| Italy | 3825458 | NA | 14715132 | NA |
| Cyprus | 46139 | 99.9 | 224915 | NA |
| Lithuania | 141893 | 99.8 | 835630 | 76.2 |
| Latvia | 91939 | 99.8 | 573580 | 78.8 |
| Luxembourg | 29265 | 99.5 | 242533 | 68.3 |
| Hungary | 528519 | NA | 2430681 | NA |
| Malta | 26796 | 99.8 | 119224 | 79.3 |
| Netherlands | 862697 | 99.8 | 5359446 | 66.7 |
| Austria | 308411 | 99.7 | 2671477 | 68.0 |
| Poland | 1519904 | 99.8 | 8326839 | 68.9 |
| Portugal | 793235 | 99.9 | 2942895 | NA |
| Romania | 425731 | 99.6 | 3837868 | 66.4 |
| Slovenia | 119644 | 99.8 | 574479 | 72.3 |
| Slovakia | 398392 | 99.9 | 1417228 | 69.7 |
| Finland | 226373 | 99.7 | 1457599 | 63 |
| Sweden | 661822 | 99.8 | 3025006 | 65.4 |
| United Kingdom | 1703562 | 99.7 | 17784620 | 53.0 |
| Norway | 278899 | 99.8 | 1510838 | 67.6 |

Source: [Electronic resource] / URL: [http://ec.europa.eu/eurostat/statistics-explained/index.php/File:Number_of_enterprises,_persons_employed_and_gross_value_added_\(GVA\)_and_the_share_of_SMEs,_2012.png](http://ec.europa.eu/eurostat/statistics-explained/index.php/File:Number_of_enterprises,_persons_employed_and_gross_value_added_(GVA)_and_the_share_of_SMEs,_2012.png).

In the EU, there is an integrated business support network that promotes the small business development. In 2015, the network of European SMEs integrated the institutional units shown in Figure 1. The effectiveness of SMEs for the economies of developed EU countries can be estimated by their share in the net gross product (NGP), as shown in Table 4. Small countries, such as Estonia, Greece, Malta, Latvia, Lithuania, have the most significant share of SMEs (about 70 %) (Number of enterprises, persons employed and gross value added (GVA) and the share of SMEs, 2012).

Figure 1. The structure of European SMEs by institution types.



Source: Your Europe. Start and Grow - Start-ups. [Electronic resource] / URL: https://europa.eu/youreurope/business/start-grow/start-ups/index_en.htm.

Table 4. Share of SMEs in the net gross product of 28 EU countries as of 2012

| Country | NGP | |
|---|------------------|-------------|
| | Total, € million | % of SMEs |
| European Union, 28 countries | 6327068 | 57.5 |
| Belgium | 189086 | 62.2 |
| Bulgaria | 18246 | 62.3 |
| Czech Republic | 84142 | 56.0 |
| Denmark | 119936 | 62.5 |
| Germany | 1385501 | 53.3 |
| Estonia | 9338 | 74.9 |
| Greece | 54703 | 72.8 |
| Spain | 434156 | 63.0 |
| France | 890597 | NA |
| Croatia | 19155 | 54.8 |
| Italy | 646476 | NA |
| Cyprus | 7864 | NA |
| Lithuania | 12155 | 68.5 |
| Latvia | 9269 | 69.2 |
| Luxembourg | 19250 | 70.7 |
| Hungary | 46497 | NA |
| Malta | 3548 | 74.9 |
| Netherlands | 310022 | 62.9 |
| Austria | 164976 | 60.5 |
| Poland | 171627 | 50.1 |
| Portugal | 66360 | NA |
| Romania | 48432 | NA |
| Slovenia | 17140 | 62.8 |
| Slovakia | 32922 | 60.5 |
| Finland | 86957 | 59.6 |
| Sweden | 210859 | 58.5 |
| United Kingdom | 1037293 | 50.9 |
| Norway | 230561 | 58.6 |

NA – no data available

Source: [Electronic resource] / URL: [http://ec.europa.eu/eurostat/statistics-explained/index.php/File:Number_of_enterprises,_persons_employed_and_gross_value_added_\(GVA\)_and_the_share_of_SMEs,_2012.png](http://ec.europa.eu/eurostat/statistics-explained/index.php/File:Number_of_enterprises,_persons_employed_and_gross_value_added_(GVA)_and_the_share_of_SMEs,_2012.png)

SMEs are an important part of the national economies of the US and the UK. As of 2014, the share of SMEs in the total number of enterprises in these countries was 97.6 % and 99.2 %, respectively. The SME sector in the UK amounted to 4.8 million businesses; and the employment reached 78.6 % of the economically active population (about 23 million people); the turnover of small businesses was about 49 % of the UK turnover. Small businesses implement about 64% of commercial innovations.

At present, 650 US universities are engaged in commercializing research and development. The commercialization process is ensured by specialized offices (the

Office of Technology Commercialization at the University of North Carolina; The Office of Licensing and Ventures at the Duke Research University; The Office of Technology Management at the Pittsburgh University, etc.), established at the universities, and other innovation infrastructure facilities (business incubators, research parks, research parks, etc.).

The process of small innovative business establishment and dissolution at the US universities is quite dynamic. Annually, the share of newly established SMEs is 17–20 % of the operating start-ups (Table 5) (Association of University Technology Managers), according to the Association of University Technology Managers.

Table 5. Dynamics of the number of established and operating start-ups at the US universities

| Year | Number of startups established | Number of start-ups operating as of the year-end |
|------|--------------------------------|--|
| 2007 | 555 | 3388 |
| 2008 | 595 | 3381 |
| 2009 | 596 | 3423 |
| 2010 | 651 | 3657 |
| 2011 | 671 | 3927 |
| 2012 | 705 | 4002 |
| 2013 | 818 | 4206 |
| 2014 | 914 | 4688 |
| 2015 | 1012 | – |
| 2016 | 1024 | – |

Source: Association of University Technology Managers, AUTM. [Electronic resource] / URL: <https://www.autm.net/>.

The Association of University Technology Managers (AUTM) systematically conducts surveys of university SMEs. The obtained data allow estimating the performance of the US university start-ups (Table 6) (Association of University Technology Managers).

Table 6. Dynamics of the main performance indicators of university start-ups in 2007–2016

| Years | Net sales, \$ billion | Number of new commercial products created under university licenses |
|-------|-----------------------|---|
| 2007 | – | 686 |
| 2008 | – | 648 |
| 2009 | – | 658 |
| 2010 | – | 657 |
| 2011 | 36.0 | 591 |
| 2012 | 36.8 | 591 |
| 2013 | 22.8 | 719 |
| 2014 | 28.0 | 965 |
| 2015 | 28.7 | 879 |

| | | |
|------|---|-----|
| 2016 | – | 800 |
|------|---|-----|

NA – no data available

Source: 1) Association of University Technology Managers, AUTM. [Electronic resource] / URL: <https://www.autm.net/>.

The provided data generally confirm the stable trend of a growing number of new commercial products created under university licenses in 2007–2016. At the same time, we need to mention a significant growth of technology transfer in 2016, according to the AUTM (Table 7) (Association of University Technology Managers).

Table 7. Technology transfer indicators at the US universities in 2016

| Indicators | 2016 | Change in 2016 compared to 2015, % |
|-----------------------------------|------|------------------------------------|
| Number of new patent applications | 2507 | 33.6 |
| Income from licenses, USD million | 2962 | 17.5 |
| Number of federal grants received | 8208 | 6.2 |
| Patents issued in the USA | 7021 | 5.1 |
| Number of startups established | 495 | 5.1 |

Source: 1) Association of University Technology Managers, AUTM. [Electronic resource] / URL: <https://www.autm.net/>.

The experience of foreign SME-related legislation can be used to improve the regulatory framework for the effective operation of SIEs in Russia.

In December 1980, the United States, being one of the leaders and ideologists of university entrepreneurship, adopted the Bayh-Dole Act. The act granted universities, research institutions, and other non-profit organizations the right of ownership for federal inventions, income from the use of patents and licenses, as well as the right to distribute profits in favor of inventors. This law clearly formulated the objectives of public funding: from the creation and ownership of intellectual property assets to their implementation (Loise and Stevens, 2010).

Universities having the status of non-profit organizations were entitled to create SMEs (start-ups) based on inventions funded from the federal budget, scientific developments and technologies patented and licensed by the universities. The Bayh-Dole Act became an “institutional model of academic property rights,” granting universities not only the right for federal property, but also for maintaining their status as non-profit organizations, as well as the right for tax benefits (Boguslavsky and Svetlanov, 2008). In exchange for these preferences, the universities were required to comply with the following requirements:

- to provide the federal agency sponsoring research and development with the information on each published discovery;
- to notify the government of patents and inventions, which universities would like to obtain ownership for;

- to ensure protection of patent rights;
- to commercialize inventions, scientific developments, and technology;
- to grant exclusive licenses preferably to industrial enterprises and small businesses;
- not to have the right to transfer technology (with some exceptions);
- to provide the federal government with the right for gratuitous use of university patents for its own purposes after obtaining an irrevocable non-exclusive license without the right for assignment;
- to pay license royalty to inventors;
- to use profits from the use of inventions (including royalty) for educational purposes, training, and research.

The adoption of the Bayh-Dole Act, of course, was a kind of state investment in R&D, recouped through increasing tax revenues from the sale of new innovative products. In addition, the role of the Bayh-Dole Act consists in unifying the legislation in the field of patenting and licensing inventions by the US universities. This act is considered an important milestone in the development of patent activities of universities.

The adoption of the Bayh-Dole Act was not the only driver of the growth of the number of SMEs. Many universities had historically been working closely with the industry. The policy of the universities themselves and the activity of their personnel also contributed to a certain extent. According to Thursby and Thursby (2011) universities can benefit from commercializing their research if they proactively perform both fundamental and applied research.

Another point of view on the influence of the Bayh-Dole Act on the development of university entrepreneurship was expressed in (Nowery and Ziedonis, 2002). From the authors' point of view, patent licensing of university technologies instead of stimulating the transfer of technology can restrain it and adversely affect the research process. At the same time, it should be noted that the adoption of the Bayh-Dole Act contributed to the involvement of those universities that had not participated in the patenting and licensing process, and also to the increase in the patent activity of universities in industries, where licensing is an effective mechanism for obtaining new technical knowledge. According to experts, the reorientation of US universities after the adoption of the Bayh-Dole Act from innovative fundamental research to applied research stimulated economic development and, thus, the law achieved its objective.

Along with the Bayh-Dole Act, the development of commercialization in the framework of start-ups was facilitated, albeit indirectly, by the Stevenson-Wydler Technological Innovation Act of October 21, 1980 (as amended by the America Competes Reauthorization Act of 2010 (2010)). The law is aimed at transferring technology from state laboratories to industry, universities, as well as to the local and state governments.

The Stevenson-Wydler Act conceptually coincides with the provisions of the Bayh-Dole Act. Both of these laws were designed to ensure an efficient process for transferring research and development results obtained with the federal government support either through financial appropriations (the Bayh-Dole Act) to universities, or in the form of investments in national laboratories, their personnel and infrastructure (the Stevenson-Wydler Act).

In addition, the US adopted a number of other legislative acts regulating innovative entrepreneurship:

- The Small Business Innovation Development Act (S. 881 (97th), 1982). Based on this law, the Small Business Innovation Research (SBIR) program was adopted. The law obliged federal agencies to provide small businesses with financial support for R&D.
- The University and Small Business Patent Procedure Act (H.R. 2414 (96th), 1980). Universities and small businesses were granted the right to sign contracts for R&D with agencies at the expense of federal budget, as well as patent the inventions they made as a result of such R&D. The law authorized the federal agency financing R&D to provide exclusive licenses for developed technology to private firms as grants. Preference was given to universities and small firms.
- The Federal Technology Transfer Act (H.R. 3773 (99th), 1986). This law provided universities, federal laboratories, private companies, and state governments with the right to enter into cooperative agreements for joint R&D. They were granted access to scientific and technological resources of federal laboratories. However, the law had some restrictions, including those related to important commercial information in the case of technology commercialization. For example, commercial information was not subject to disclosure within five years to a competitor who did not contribute to the work.

In the Russian legislation, the main principles of stimulating economic agents to involve the results of intellectual activity (RIA) fully or partially created at the expense of the budget in the economic turnover are the transfer of the right to dispose of these assets from the state level to the institutional level, as well as transparency in the distribution of rights for such assets.

In these terms, an effective instrument was the adoption of Federal Law No. 217-FZ (2009) in Russia, granting the right to budget-funded institutions of science and education and scientific and educational institutions of state academies of sciences to establish small innovative enterprises (SIEs) with the purpose of practical application (implementation) of results of intellectual activity.

According to the information on SIE establishment notice accounting, the database contains data on 2834 SIEs. Of them, 2588 SIEs were created at 301 higher

educational institutions, and 272 SIEs were established at 134 research institutions, including 26 SIEs created jointly by higher educational institutions and research institutions. The largest number of SIEs has been established in the system of the Ministry of Education and Science of Russia: 204 higher educational institutions (46.8 % of all founders) established 2162 SIEs (75.2 % of the total number of established SIEs) (Turko *et al.*, 2018).

Among the Russian regions, the largest number of SIEs has been established in Moscow (308) and in St. Petersburg (197) (Fedorkov *et al.*, 2017). The SIE activity survey conducted in 2017 showed that the total payroll of SIE workers included 6357 employees as of 01.01.2016. As of January 1, 2017, the total number of SIE personnel was 8729. As of July 1, 2017, their total number was 8502 (Fedorkov *et al.*, 2017).

For the Russian economy, the important fact is that small innovative enterprises respond to the current demands of the industry, promptly finding technological solutions. A network of enterprises emerged, which provide technical solutions to improve production processes. With insignificant production volumes, the SIEs' contribution in the production can be decisive since they are involved in solving critical production issues. Small innovative enterprises created in the Russian scientific and educational sector for RIA implementation are an important part of Russia's innovation system. Generally, such enterprises operate with the purpose of implementing university innovations in production (Andreev and Lukashaeva, 2017).

In recent years, Russian regions, as well as higher educational institutions, have achieved a significant progress in building their innovative systems and have created an infrastructure for supporting innovation activities, which includes all necessary elements (Yushkov *et al.*, 2017). This infrastructure is the basis for further creation of new SIEs.

The general direction of the SIE development strategy in Russia is the further organizational and economic differentiation of innovation activity, which will allow applying the regulatory framework inherent in commercial activities and being beyond the administrative control of scientific and educational activities of universities.

4. Discussion

The materials of the article were discussed at the meeting of the Scientific and Technical Council of the Federal State Budget Scientific Institution "Scientific Research Institute – Republican Research and Consulting Center for Expert Evaluation," one of the leading institutes of the scientific and technological sector of the Russian Federation, which provides expert, scientific, methodical, technical, and information support for scientific, technical and innovation activities in the Russian Federation. As a result, these issues were recognized to be relevant.

The interest in studying the development of small innovative business and its place in the economy is due to the fact that it has been growing globally, including Russia, over the past decades.

In Russia, according to official statistics, the share of all SMEs in various economic sectors is less than 30 % of the total number of enterprises (Small and Medium-Sized Entrepreneurship in Russia, 2017). Given that the formation of small business just began in the mid-1990s, the data presented show that rather good results have been achieved. The process of steady growth of the number of SMEs in various activity fields is very tangible. Only for 2013–2016, the total number of small enterprises (SE) increased from 2063.1 to 2770.6 (by 34.3 %) (Small and Medium-Sized Entrepreneurship in Russia, 2017).

In the scientific and technical field, the number of SMEs has also been steadily increasing in recent years despite the risks and uncertainty of obtaining practical results. Despite the fact that the share of enterprises engaged in scientific and technical business among all small enterprises is very low (0.7 % in 2013–2015), the government pays much attention to this sector (Federal Law of the Russian Federation No. 127-FZ, 1996; Federal Law of the Russian Federation No. 273-FZ, 2012). It is believed that small innovative enterprises at scientific organizations and higher educational institutions can commercialize the technology they have created and, therefore, are important for the country's economic development.

Issues associated with the creation and operation of SIEs in Russia were also discussed by the periodical of the Financial University under the Government of the Russian Federation “Economic Science and Education” (#5(90), 2012, pp. 197–202), by Doctor of Economic Sciences S.N. Seliverstov et al. in “The Development of Innovative Infrastructure at Socioeconomic Universities”.

The article deals with the results of an innovative infrastructure creation and development at socioeconomic universities, taking into account the specific features of their operation in the field of innovative activity. According to the authors, the issues of innovative SIEs in Russia among others include the lack of a rigorous methodology for intangible asset valuation and the legal regulation of the SIE liquidation or cessation of the university's participation in them.

5. Main conclusions

Micro, small and medium-sized businesses play an important role in European and American economies, being an important source of innovation and new jobs. Supporting these groups of enterprises is one of the economic growth stimulation priorities of the European Commission and the US government. In Russia, the mechanism for the RIA commercialization through the creation of innovative SMEs is the most important and widely used by higher educational institutions; however, it needs to be better harmonized with international standards.

The experience of foreign legislation in relation to innovative SMEs is of particular interest for improving the regulatory framework for the effective operation of SMEs in Russia.

6. Practical recommendations

The study shows the Russia needs a rigorous methodology for intangible asset valuation and legislative regulation of SMEs liquidation or cessation of the university's participation in them.

It is also necessary to create a tooling for statistical monitoring of innovative SMEs in Russia, harmonized with international standards, with the purpose of unbiased evaluation of the performance of small and medium-sized innovative enterprises.

The tooling will enable a regular monitoring of the indicators of innovation activities of universities, as regards the creation of innovative SMEs, harmonized with international statistical observation indicators related to scientific reserves and innovative developments. The implementation of such a statistical monitoring tool in Russia will allow:

- identifying the concordance of the activities of small and medium-sized innovative enterprises to the priorities in the development of science, technology, and engineering in Russia and to the list of critical technologies of Russia;
- evaluating the human, economic, scientific and technical potential of small and medium-sized innovative enterprises (the number of employees, including students, post-graduate students, faculty, researchers, employees with academic degrees, the average age of employees, the value of charter capital, the book value of equipment and tangible production assets, as well as intangible assets);
- evaluating the economic, innovative, scientific and technical activities (the number of jobs created, the type and volume of innovative products, the amount of dividends paid to the founder, the R&D volume of small and medium-sized innovative enterprises, the number of their registrable results of intellectual activity, and the average monthly wages of employees).

Moreover, upon the implementation of the said tool, it seems expedient to produce a separate specialized collected publication, reflecting the trends and state of development of innovative SMEs. The data will be presented for Russia in general, by regions of Russia, by ministries and agencies, by higher educational institutions, and by scientific organizations.

Given the government's priority of the innovation policy, such a collected publication would partly reflect the rating of regions by the development of innovations and, apparently, would be essential for all government agencies, as well as the scientific and educational community.

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